

# Rating Action: Moody's Ratings upgrades Nassau County, NY to Aa2; assigns Aa2 to 2024 GOs; outlook stable

21 May 2024

New York, May 21, 2024 -- Moody's Ratings (Moody's) has upgraded Nassau County, NY's issuer and GO ratings to Aa2 from Aa3. Additionally, Moody's has upgraded the Nassau Health Care Corporation, NY (county guarantee) debt to Aa2 from Aa3. Concurrently, we have assigned a Aa2 rating to Nassau County, NY's estimated \$245 million General Improvement Bonds, 2024 Series A. The outlook, which was previously positive, has been revised to stable. The county has approximately \$2 billion in GO bonds outstanding pre-sale.

The upgrade to Aa2 reflects the continued strengthening of the county's financial flexibility and liquidity which improved further in 2023 and is projected to improve again in 2024. In addition to the strengthening financial position, the county has managed to eliminate a number of large liabilities over the past three years which will likely reduce fixed costs moving forward.

#### **RATINGS RATIONALE**

The Aa2 reflects the county's strong economy marked by a strong resident income profile and stable residential and commercial tax base. While the tax base is largely residential, with values driven by easy commuter access to New York City, several large hospitals and higher educational institutions as well as financial services provide significant economic diversification. The strong residential base and diversity of the county economy counterbalance negative pressures facing the commercial property sector. The rating also reflects sound financial operations following material improvement over the past four years. Available reserves at total 27.2% of revenue (close of fiscal 2022), nearly double in the 2018 total while liquidity at almost \$1.3 billion and 33% of revenue is also vastly improved. Notably, the county, historically an annual issuer of cash flow notes, has not issued any cash flow notes since 2021. Also reflected in the rating are the county's elevated long term leverage and related fixed costs that will remain a challenge, though manageable to date, as total liabilities decline based on increases in discount rate used to value unfunded pension and

OPEB liabilities since the last reporting date and the county's aggressive paydown of outstanding liabilities from operating surpluses. Governance of the county remains a key credit consideration given benefits from the presence of the Nassau Interim Finance Authority (NIFA) which provides strong oversight of the county's budgeting and liability management.

We consider the outstanding debt to be GOLT because of limitations under New York State law on property tax levy increases. The lack of distinction between the Aa2 GOLT rating and the Aa2 issuer rating reflects the county's ability to override the property tax cap and the faith and credit pledge in support of debt service.

The upgrade of the Nassau Health Care Corporation bonds reflects the guarantee provided by the county and the improvement in the county's rating.

## RATING OUTLOOK

The stable outlook reflects the expectation that improved budgeting and fiscal management will stabilize financial flexibility at these higher levels.

## FACTORS THAT COULD LEAD TO AN UPGRADE OF THE RATINGS

- Continued improvement in available reserves above 30% of operating revenue
- Maintenance of liquidity above 35% of revenue
- Reduction in long-term liabilities below 350% of revenues
- Fixed costs ratio declines to below 19% of revenues

## FACTORS THAT COULD LEAD TO A DOWNGRADE OF THE RATINGS

- Return to structurally imbalanced budgets result in a decline in reserves below 20% and/or liquidity below 30%

- Material increase in long-term liabilities above 500%

- County needs to support the Nassau Health Care Corporations operations resulting in budgetary pressure

#### LEGAL SECURITY

Payment of principal and interest on the county's general obligation bonds is backed by the county's faith and credit supported by the county's authority to levy such ad valorem property taxes as may be necessary to pay the bonds, as limited by New York State's legislative cap on property taxes (Chapter 97 (Part A) of the Laws of the State of New York, 2011).

USE OF PROCEEDS

Various capital projects across the county

#### PROFILE

Nassau County is adjacent to New York City on Long Island and has approximately 1.39 million residents (2021 American Community Survey Estimate).

#### METHODOLOGY

The principal methodology used in the general obligation ratings was US Cities and Counties Methodology published in November 2022 and available at <a href="https://ratings.moodys.com/rmc-documents/386953">https://ratings.moodys.com/rmc-documents/386953</a>. The principal methodology used in the guaranteed rating was Guarantees, Letters of Credit and Other Forms of Credit Substitution Methodology published in July 2022 and available at <a href="https://ratings.moodys.com/rmc-documents/386295">https://ratings.moodys.com/rmc-documents/386953</a>. The principal methodology used in the guaranteed rating was Guarantees, Letters of Credit and Other Forms of Credit Substitution Methodology published in July 2022 and available at <a href="https://ratings.moodys.com/rmc-documents/386295">https://ratings.moodys.com/rmc-documents/386295</a>. Alternatively, please see the Rating Methodologies page on <a href="https://ratings.moodys.com">https://ratings.moodys.com</a> for a copy of these methodologies.

## REGULATORY DISCLOSURES

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